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UNITED STATES OF AMERICA

11 UNITED STATES DISTRICT COURT

12 FOR THE CENTRAL DISTRICT OF CALIFORNIA

13 UNITED STATES OF AMERICA,) CR No. 08-59(B)-GW
14)
Plaintiff,) GOVERNMENT'S MEMORANDUM IN
15) RESPONSE TO DEFENDANTS'
v.) SUPPLEMENTAL SENTENCING
16) INFORMATION FILED ON AUGUST 10,
GERALD GREEN and) 2010
17 PATRICIA GREEN,)
18) Sent. Date: August 12, 2010
Defendants.) Sent. Time: 9:30 a.m.
19)
20)
_____)

21 Plaintiff United States of America, through its counsel of
22 record, the United States Attorney's Office for the Central
23 District of California, and the Fraud Section, United States
24 Department of Justice, Criminal Division, hereby files the

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1 attached memorandum in response to defendants' Supplemental
2 Sentencing Information filed on August 10, 2010.

3 DATED: August 11, 2010

Respectfully submitted,

4 ANDRÉ BIROTTE JR.
United States Attorney

5 ROBERT E. DUGDALE
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8 /s/
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1 MEMORANDUM IN RESPONSE TO DEFENDANTS' SENTENCING INFORMATION

2 I.

3 INTRODUCTION

4 In a supplemental sentencing brief filed on August 10, 2010
5 ("Def. 8/10/10 Br."), defendants GERALD GREEN and PATRICIA GREEN
6 make two last attempts to persuade the Court to disregard the
7 significant prison sentences that have been imposed in recent
8 years, months, and weeks for violations of the anti-bribery
9 provisions of the Foreign Corrupt Practices Act ("FCPA").

10 First, defendants attempt to improperly cast doubt on the
11 relevancy of the recent sentencing of FCPA defendant Juan Diaz in
12 United States v. Diaz, 09-CR- 20346 (S.D. Fla. 2010), claiming
13 incorrect guidelines were used, his sentence is solely a place-
14 holder, and that it somehow illustrates disparate treatment among
15 FCPA cases. These arguments are factually incorrect and
16 constitute yet another attempt to shift the Court's focus away
17 from defendants' conduct, the posture of their case, and where it
18 fits in within the contours of the FCPA sentencing landscape.

19 Second, defendants once gain compare apples to oranges by
20 looking to government resolutions (including of civil claims) of
21 FCPA-related investigations involving corporate defendants.
22 Defendants' arguments have no place in an analysis under 18
23 U.S.C. § 3553(a)(6) to avoid unwarranted sentencing disparities.

24 The Court should reject defendants' arguments and, as the
25 government has previously argued, the should sentence each
26 defendant tomorrow to 10 years in prison.

II.

DISCUSSION

A. DEFENDANTS DISCUSSION OF THE DIAZ CASE IS FACTUALLY INCOMPLETE AND INACCURATE

In their most recent filing, defendants attempt to cast the Diaz sentence as an example of disparate treatment in the FCPA landscape, and claim that the 57 months sentence he received is simply a "place-holder, a fictional sentence" not to be relied upon by the Court. (Def. 8/10/10 Br., at 4). Defendants' arguments are not only factually incomplete, they are also factually incorrect. The Diaz case is well within the FCPA sentencing landscape outlined for the Court in the government's Sentencing Memorandum Re: Three Most Instructive FCPA cases, filed May 6, 2010 (Docket Entry 346, the "Gov FCPA Landscape Memorandum").

Defendants' analysis of the Diaz case ignores its significance of three essential points, namely, that Diaz:

1. Promptly accepted responsibility for his actions (indeed, defendant Diaz agreed to waive indictment and proceed by information);
2. Promptly plead guilty after the filing of the charging document and gave a full account of his misconduct; and
3. Is cooperating with the government.

Defendants have done none of these things, yet they are asking for probation. On the other hand, in the Diaz case, despite doing all of these things, Diaz currently has a sentence of close to 5 years. This sentence, which does not reflect

1 credit Diaz may ultimately receive for cooperation, is well
2 within the range of other individual FCPA sentences in the
3 category of "Plea, No Cooperation", as pointed out in the Gov
4 FCPA Landscape Memorandum at 7-11. For example, in United States
5 v. Jumet, 09-CR-397 (E.D. Va. 2009), the defendant received 87
6 months imprisonment, in United States v. Shu Quan Sheng, 08-CR-
7 194 (E.D. Va. 2008), the defendant received 51 months
8 imprisonment, and in United States v. Warwick, 09-CR-449 (E.D.
9 Va. 2009), the defendant received 51 months imprisonment. The
10 Diaz case is a prime example of how the FCPA sentencing landscape
11 has developed defined contours, with defendant Diaz, falling in
12 the mid to lower range of those contours for having promptly
13 accepted responsibility for his actions.

14 While defendant Diaz may get a further reduction in sentence
15 due to cooperation, as previously discussed in Gov FCPA Landscape
16 Memorandum at 11-13, those defendants who plea and cooperate
17 typically get lighter sentences than those who plea and do not
18 cooperate. This entirely consistent with the well-accepted and
19 well-reasoned principle that there would be considerably less
20 cooperation -- and thus more crime -- if those who assist
21 prosecutors could not receive lower sentences compared to those
22 who fight to the last. U.S. v. Bartlett, 567 F.3d 901, 907 (7th
23 Cir. 2009) (disparity was justified by material differences in
24 offenders' conduct and acceptance of responsibility). Defendant
25 Diaz's sentence is only a "place-holder" to the extent that it
26 will be his sentence if he does not continue to cooperate with
27

1 the government and to possibly justify a lighter sentence in the
2 future.

3 In light of the sentences other defendants have received
4 after accepting responsibility for less egregious conduct,
5 defendants' request for probation flies in the face of any
6 semblance of similarity in sentencing.

7 Moreover, defendants' claim that the government neglected to
8 use the sentencing guideline for public corruption applicable to
9 the FCPA (U.S.S.G. § 2C1.1) in its calculation of defendant
10 Diaz's total offense level is plain wrong. While the offense
11 level was calculated through the application of the money
12 laundering guideline (U.S.S.G. § 2S1.1), defendants chose to
13 ignore the fact that in order to calculate a money laundering
14 offense level under that section, one first calculates the base
15 level for the underlying offense -- that is, the offense level
16 for the FCPA violations under § 2C1.1. Therefore, the
17 defendant's conduct for his FCPA violations has been properly
18 taken into account and is reflected in his total offense level.
19 Contrary to defendants' suggestion, the Diaz sentence is a proper
20 and appropriate data point for the Court to consider --
21 especially given that defendants here were likewise charged with
22 (and convicted of) money laundering.

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1 B. THIS COURT SHOULD NOT COMPARE THIS CASE TO DISPOSITIONS
 2 AGAINST CORPORATE DEFENDANTS OR ENGAGE IN SPECULATION AS TO
INDIVIDUALS NOT CHARGED OR SENTENCED

3 In arguing for non-custodial sentences in this case,
 4 defendants GERALD GREEN and PATRICIA GREEN once again point to
 5 pre-trial settlements in cases brought under the FCPA against
 6 corporate entities. (Def. 8/10/10 Br., at 5-8). Aside from the
 7 patent incomparability of civil settlements by the Securities and
 8 Exchange Commission, defendants' arguments are also misplaced
 9 under controlling criminal sentencing law. Defendants'
 10 discussion of apples and oranges has no place in a proper
 11 statutory analysis to avoid unwarranted sentencing disparities.

12 The penalties section of the FCPA's anti-bribery provisions
 13 sets forth criminal penalties as follows:

14 (1)(A) Any domestic concern that is not a
 15 natural person and that violates subsection
 (a) or (i) of this section shall be fined not
 16 more than \$2,000,000.

17 * * *

18 (2)(A) Any natural person that is an officer,
 19 director, employee, or agent of a domestic
 20 concern, or stockholder acting on behalf of
 21 such domestic concern, who willfully violates
 subsection (a) or (i) of this section shall
 be fined not more than \$100,000 or imprisoned
 not more than 5 years, or both.

22 15 U.S.C. § 78dd-2(g).

23 Defendants cannot reasonably compare sentences imposed on
 24 business entities that may only be fined for violations of the
 25 FCPA's anti-bribery provisions, to sentences imposed on natural
 26 persons who may be fined and imprisoned for willful violations.

1 Moreover, the Court must decline defendants' remarkable
2 invitation to join the wholesale speculation of FCPA "pundits" as
3 to whether corporate settlements are "shielding" top corporate
4 executives from punishment. (Def. 8/10/10 Br., at 5-8). Aside
5 from being pure conjecture, such a question has no bearing on
6 "the need to avoid unwarranted sentence disparities among
7 defendants with similar records who have been found guilty of
8 similar conduct." 18 U.S.C. § 3553(a)(6). A defendant cannot
9 frame an unwarranted sentence disparity argument by comparing his
10 case to someone who was "never convicted of any conduct and was
11 never sentenced." United States v. Spoerke, 568 F.3d 1236, 1252
12 (11th Cir. 2009).¹

13 Defendants' speculation about lenient treatment of guilty
14 executives in corporate settlements is not only baseless and
15 false,² it is belied by defendant's own reference to some of the
16 individual prosecutions that have occurred alongside corporate
17 dispositions. (Def. 8/10/10 Br., at 6). It is the sentences of
18 the individuals in those cases that are appropriate here for
19 consideration and comparison.

23 ¹ This rule makes eminent sense given the myriad factors
24 that could lead to a wrongdoer not having been sentenced, from
25 the pendency of a non-public investigation, to jurisdictional and
statute of limitations problems, to evidentiary problems.

26 ² The Department of Justice's corporate resolutions
27 generally include language making clear that they do not protect
the officers, directors, and employees of the corporation or
entity from prosecution.

1 III.

2 CONCLUSION

3 The Court should disregard defendants' efforts to obscure
4 the landscape of FCPA sentencing, which generally reflects
5 significant prison terms for convicted individuals.

6 The government respectfully requests leave to supplement its
7 sentencing position as necessary, and at the time of hearing.

8 DATED: August 10, 2010

Respectfully submitted,

9 ANDRÉ BIROTTE JR.
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11 ROBERT E. DUGDALE
12 Assistant United States Attorney
Chief, Criminal Division

13 /s/
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